## TOWN OF ATKINSON, NEW HAMPSHIRE

FINANCIAL REPORT

AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2014

#### TOWN OF ATKINSON, NEW HAMPSHIRE FINANCIAL REPORT AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2014

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# R&G

### Roberts & Greene, PLLC

#### INDEPENDENT AUDITOR'S REPORT

To the Members of the Board of Selectmen Town of Atkinson Atkinson, New Hampshire

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Town of Atkinson as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Town of Atkinson, as of December 31, 2014, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

Required Supplementary Information

The Town of Atkinson has not presented a management's discussion and analysis. Accounting principles generally accepted in the United States of America have determined that the management's discussion and analysis is necessary to supplement, but is not required to be part of, the basic financial statements.

Town of Atkinson Independent Auditor's Report

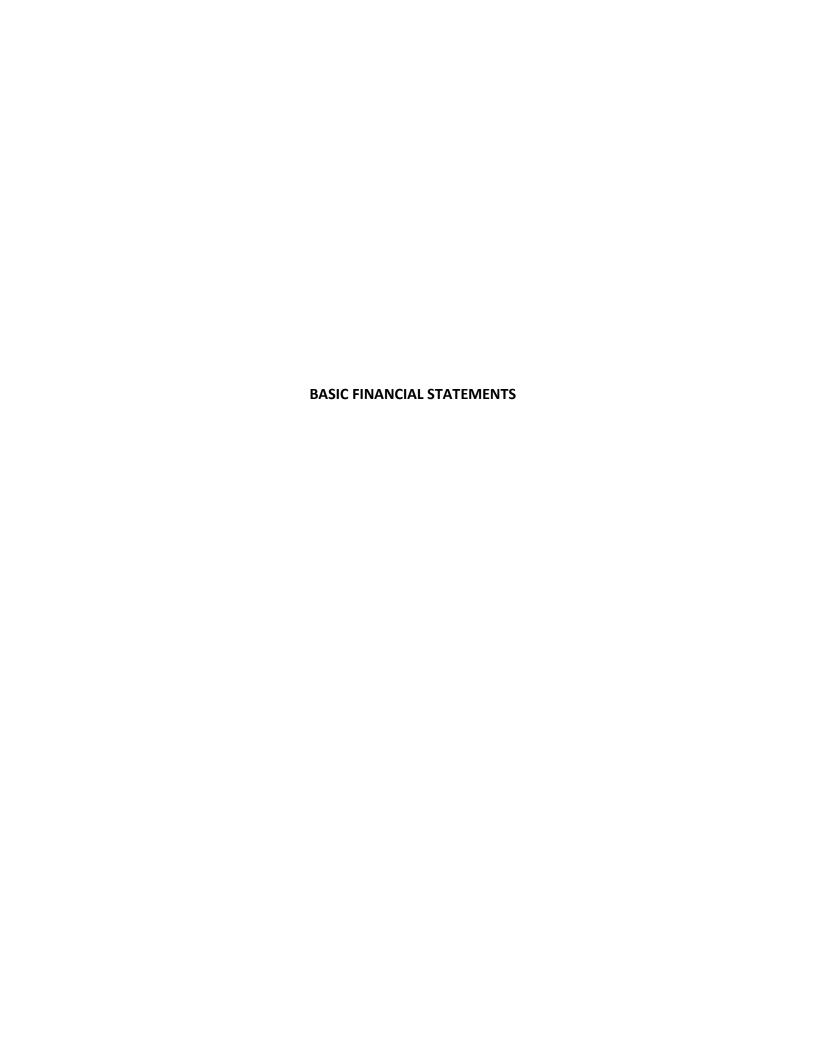
#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining nonmajor and individual general fund schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor and individual general fund schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor and individual general fund schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

August 10, 2015

Roberts & Arene, PLIC



# EXHIBIT 1 TOWN OF ATKINSON, NEW HAMPSHIRE Statement of Net Position December 31, 2014

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 7,164,664
Investments	1,078,388
Other receivables, net of allowance for uncollectibles	757,779
Prepaid items	17,504
Tax deeded property held for resale	885
Capital assets, not being depreciated:  Land	4,511,917
Capital assets, net of accumulated depreciation:	,- ,-
Land improvements	159,530
Buildings and building improvements	3,994,983
Machinery, vehicles and equipment	904,697
Infrastructure	2,343,484
Total assets	20,933,831
10101033013	
LIABILITIES	
Accounts payable	42,574
Accrued payroll and benefits	48,675
Accrued interest payable	20,081
Intergovernmental payable	6,151,620
Performance and escrow deposits	2,807
Noncurrent obligations:	
Due within one year:	
Bond payable	85,000
Unamortized bond premium	975
Due in more than one year:	
Bond payable	1,020,000
Unamortized bond premium	11,700
Compensated absences	12,421
Total liabilities	7,395,853
DEFERRED INFLOWS OF RESOURCES	
Unearned revenue	18,297
NET POSITION	
Net investment in capital assets	10,809,611
Restricted for:	
Endowments:	
Nonexpendable	83,313
Expendable	68,337
Other purposes	46,234
Unrestricted	2,512,186
Total net position	\$ 13,519,681
Feerman	+ 10,010,001

# EXHIBIT 2 TOWN OF ATKINSON, NEW HAMPSHIRE Statement of Activities For the Year Ended December 31, 2014

			Program	Reve	enues	Net (Expense)
		С	harges	0	perating	Revenue and
			for	Gı	ants and	Changes in
	Expenses	S	ervices	Cor	ntributions	Net Position
Governmental activities:						
General government	\$ 1,060,203	\$	5,403	\$	18,514	\$ (1,036,286)
Public safety	1,535,124		79,846		32,324	(1,422,954)
Highways and streets	717,918		-		136,404	(581,514)
Sanitation	443,599		-		-	(443,599)
Health	106,925		-		-	(106,925)
Welfare	12,915		-		-	(12,915)
Culture and recreation	731,721		65,735		-	(665,986)
Conservation	2,801		-		-	(2,801)
Interest on long-term debt	54,833		-		-	(54,833)
Capital outlay	81,530				-	(81,530)
Total governmental activities	\$ 4,747,569	\$	150,984	\$	187,242	(4,409,343)
General revenues:						
Property taxes						2,342,193
Other taxes						46,877
Licenses and permits						1,530,753
Grants and contributions no	t restricted to spe	ecific	programs			324,555
Miscellaneous						250,137
Total general revenues						4,494,515
Change in net position						85,172
Net position, beginning						13,434,509
Net position, ending						\$ 13,519,681

# EXHIBIT 3 TOWN OF ATKINSON, NEW HAMPSHIRE Balance Sheet Governmental Funds December 31, 2014

	General	Other Governmental Funds	Total Governmental Funds
ASSETS			
Cash and cash equivalents	\$ 7,042,629	\$ 122,035	\$ 7,164,664
Investments	23,802	1,054,586	1,078,388
Receivables, net of allowance			
for uncollectibles:			
Taxes	719,829	-	719,829
Accounts	19,447	18,503	37,950
Interfund receivable	-	3,721	3,721
Prepaid items	10,839	6,665	17,504
Tax deeded property held for resale	885		885
Total assets	\$ 7,817,431	\$ 1,205,510	\$ 9,022,941
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities: Accounts payable Accrued salaries and benefits Intergovernmental payable Interfund payable Escrow and performance deposits Total liabilities	\$ 42,574 46,407 6,151,620 3,400 2,807 6,246,808	\$ - 2,268 - 321 - 2,589	\$ 42,574 48,675 6,151,620 3,721 2,807 6,249,397
Deferred inflows of resources:			
Deferred revenue	610,633		610,633
Fund balances:			
Nonspendable	11,724	89,978	101,702
Restricted	16,720	124,194	140,914
Committed	65,287	988,749	1,054,036
Unassigned	866,259	-	866,259
Total fund balances	959,990	1,202,921	2,162,911
Total liabilities, deferred inflows			
of resources, and fund balances	\$ 7,817,431	\$ 1,205,510	\$ 9,022,941

#### TOWN OF ATKINSON, NEW HAMPSHIRE

#### Reconciliation of Total Fund Balances of Governmental Funds to the Statement of Net Position December 31, 2014

Total fund balances of governmental funds (Exhibit 3)		\$ 2,162,911
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.  Cost  Less accumulated depreciation	\$ 16,200,479 (4,285,868)	11,914,611
Interfund receivables and payables between governmental funds are eliminated on the statement of net position.  Receivables  Payables	\$ (3,721) 3,721	11,314,011
Long-term revenues are not available to pay for current period expenditures and, therefore, are deferred in the funds.  Deferred tax revenue		592,336
Interest on long-term debt is not accrued in governmental funds.  Accrued interest payable		(20,081)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.  Bond outstanding  Unamortized bond premium  Compensated absences payable	\$ 1,105,000 12,675 12,421	(1,130,096)
Total net position of governmental activities (Exhibit 1)		\$ 13,519,681

#### TOWN OF ATKINSON, NEW HAMPSHIRE

#### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

#### For the Year Ended December 31, 2014

	General	Other Governmental Funds	Total Governmental Funds
Revenues:			
Taxes	\$ 2,304,475	\$ -	\$ 2,304,475
Licenses, permits and fees	1,530,753	-	1,530,753
Intergovernmental	487,492	23,959	511,451
Charges for services	57,931	93,053	150,984
Miscellaneous	190,079	62,506	252,585
Total revenues	4,570,730	179,518	4,750,248
Expenditures:			
Current:	1 017 172	4 220	1 021 511
General government	1,017,173	4,338	1,021,511
Public safety	1,294,537	160,867	1,455,404
Highways and streets	516,818	-	516,818
Sanitation	443,599	-	443,599
Health	106,925	-	106,925
Welfare	12,915	- 25.067	12,915
Culture and recreation	627,257	25,867	653,124
Conservation	2,801	-	2,801
Debt service:	05.000		05.000
Principal	85,000	-	85,000
Interest	57,163	47 717	57,163
Capital outlay	376,015	47,717	423,732
Total expenditures	4,540,203	238,789	4,778,992
Excess (deficiency) of revenues			
over (under) expenditures	30,527	(59,271)	(28,744)
Other financing sources (uses):			
Transfers in	9,713	145,380	155,093
Transfers out	(145,000)	(10,093)	(155,093)
Total other financing sources and uses	(135,287)	135,287	
Net change in fund balances	(104,760)	76,016	(28,744)
Fund balances, beginning, as restated, see Note III.E.	1,064,750	1,126,905	2,191,655
Fund balances, ending	\$ 959,990	\$ 1,202,921	\$ 2,162,911

#### TOWN OF ATKINSON, NEW HAMPSHIRE

#### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2014

Net change in fund balances of governmental funds (Exhibit 5)		\$ (28,744)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. In the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeded capitalized capital outlay in the current period.  Capitalized capital outlay  Depreciation expense	\$ 389,839 (443,463)	(53,624)
The net effect of the disposal of capital assets at less than book value is to		(55)52.7
decrease net position.		(2,102)
Transfers in and out between governmental funds are eliminated on the operating statement.		
Transfers in Transfers out	\$ (155,093)	
Transfers out	155,093	_
Revenue in the statement of activities that does not provide current financial		
resources is not reported as revenue in governmental funds.		
Change in deferred tax revenue		84,595
The repayment of the principal of long-term debt consumes the current financial resources of governmental funds, but has no effect on net position.		
Repayment of bond principal	\$ 85,000	
Amortization of bond premium	975	
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		85,975
Decrease in accrued interest expense	\$ 1,355	
Increase in compensated absences payable	(2,283)	
		(928)
Change in net position of governmental activities (Exhibit 2)		\$ 85,172

## EXHIBIT 7 TOWN OF ATKINSON, NEW HAMPSHIRE

#### **General Fund**

#### Statement of Revenues, Expenditures and Changes in Unassigned Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) For the Year Ended December 31, 2014

REVENUES	Original and Final Budget	Actual	Variance Positive (Negative)
	\$ 2,421,824	ć 2200.070	\$ (32,754)
Taxes	\$ 2,421,824 1,644,256	\$ 2,389,070 1,530,753	\$ (32,754) (113,503)
Licenses, permits and fees Intergovernmental	478,659	1,330,733 487,492	(113,503) 8,833
Charges for services	59,330	57,931	(1,399)
Miscellaneous	24,863	176,816	151,953
Total revenues	4,628,932	4,642,062	131,933
Total revenues	4,020,932	4,042,002	13,130
EXPENDITURES			
Current:			
General government	1,038,377	1,017,173	21,204
Public safety	1,363,883	1,294,537	69,346
Highways and streets	508,320	516,818	(8,498)
Sanitation	476,025	443,599	32,426
Health	58,454	58,535	(81)
Welfare	22,470	11,354	11,116
Culture and recreation	639,352	627,257	12,095
Conservation	9,227	2,801	6,426
Debt service:			
Principal	85,000	85,000	-
Interest	57,162	57,163	(1)
Capital outlay	378,672	376,302	2,370
Total expenditures	4,636,942	4,490,539	146,403
Excess (deficiency) of revenues over (under) expenditures	(8,010)	151,523	159,533
Other financing sources (uses):			
Transfers in	20,400	9,713	(10,687)
Transfers out	(195,390)	(195,390)	-
Total other financing sources and uses	(174,990)	(185,677)	(10,687)
Net change in fund balance	\$ (183,000)	(34,154)	\$ 148,846
Increase in nonspendable fund balance		(10,839)	
Unassigned fund balance, beginning, as restated, see Note III.E.		1,503,588	
Unassigned fund balance, ending		\$ 1,458,595	
onassigned rand balance, chaing		7 1,730,333	

# EXHIBIT 8 TOWN OF ATKINSON, NEW HAMPSHIRE Statement of Fiduciary Net Position Fiduciary Funds December 31, 2014

	Private Purpose Trust	Agency
Assets:		
Cash and cash equivalents	\$ -	\$ 55,014
Investments	9,927	-
Total assets	9,927	55,014
Liabilities:		
Accounts payable	1,000	34,402
Due to other governmental units	-	20,612
Total liabilities	1,000	55,014
Net position:		
Held in trust for specific purposes	\$ 8,927	\$ -

## TOWN OF ATKINSON, NEW HAMPSHIRE Statement of Changes in Fiduciary Net Position

#### **Fiduciary Funds**

#### For the Year Ended December 31, 2014

	Private Purpose Trust
Additions:	
Investment earnings:	
Interest	\$ 2
Deductions:	
Trust distributions	1,000
Change in net position	(998)
Net position, beginning	9,925
Net position, ending	\$ 8,927



#### I. Summary of Significant Accounting Principles

#### I.A. Introduction

The accounting and reporting framework and the more significant accounting principles and practices of the Town of Atkinson (the Town) are discussed in subsequent sections of this note. The remainder of the notes is organized to provide explanations, including required disclosures, of the Town's financial activities for the fiscal year ended December 31, 2014.

#### I.B. Financial Reporting Entity – Basis of Presentation

#### I.B.1. Entity Defined

The Town of Atkinson is a municipal corporation governed by a board of selectmen consisting of three members elected by the voters. These financial statements present the financial position and activity of the primary government. Component units are organizations for which the primary government is financially accountable, or other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete. Based on the stated criteria, the Town's financial statements do not include any component units.

#### I.B.2. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The government-wide financial statements include the statement of net position and the statement of activities. These statements report financial information for the Town as a whole, excluding fiduciary activities. Individual funds are not displayed.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees, fines and forfeitures, and other charges for the Town's services; and (2) operating grants and contributions, which finance annual operating activities including restricted investment income. Taxes and revenue from other sources not properly included with program revenues are reported as general revenues.

#### **Fund Financial Statements**

Fund financial statements are provided for governmental and fiduciary funds. The major governmental fund is reported in separate columns with composite columns for nonmajor funds.

#### I.B.3. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The financial statements of the Town are prepared in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP). The Town's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements.

The government-wide statements report using the economic resources measurement focus and the accrual basis of accounting generally including the reclassification or elimination of internal activity (between or within funds). Reimbursements are reported as reductions to expenses. Fiduciary fund financial statements also report using this same basis of accounting, although internal activity is not eliminated in these statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property tax revenues are recognized in the year for which they are levied, while grants are recognized when grantor eligibility requirements are met. The agency funds are custodial in nature and do not measure results of operations.

Governmental fund financial statements report using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to pay current liabilities. The Town considers revenues to be available if they are collected within 60 days of the end of the fiscal year. However, for purposes of setting the tax rate, property tax revenues are recognized when committed, and no deferral is made.

Expenditures are recorded when the related fund liability is incurred, except for general obligation debt principal and interest which are reported as expenditures in the year due.

Major revenues susceptible to accrual are property taxes, intergovernmental amounts, charges for services, and investment income. In general, other revenues are recognized when cash is received.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as needed.

#### I.B.4. Fund Types and Major Funds

**Governmental Funds** 

The Town reports the following major governmental fund:

*General Fund* – Reports as the primary fund of the Town. This fund is used to account for all financial resources not reported in other funds.

The Town also reports seven nonmajor governmental funds.

Fiduciary Funds

The Town reports the following fiduciary funds:

*Private Purpose Trust Funds* – Account for financial resources of the Town used only for the benefit of other entities or individuals.

Agency Funds – Account for fiduciary assets held by the Town in a custodial capacity as an agent on behalf of others. The Town's agency funds are used to account for performance bonds held in escrow; amounts held on behalf of the Atkinson Basketball Program; and amounts held for school impact fees belonging to the Timberlane Regional School District.

#### I.C. Assets, Liabilities, and Net Position or Fund Equity

#### I.C.1. Cash and Investments

The laws of the State of New Hampshire require that the Town's treasurer have custody of all monies belonging to the Town, other than those held by the trustees of trust funds and library trustees, and pay out the same only upon orders of the Board of Selectmen. The treasurer shall deposit all monies in participation units in the public deposit investment pool established pursuant to N.H. RSA 383.22 or in solvent banks in the state. Funds may be deposited in banks outside the state if such banks pledge or deliver to a third party custodial bank or the Federal Reserve Bank, collateral security for such deposits, United States government or government agency obligations, or obligations of the State of New Hampshire in value at least equal to the amount of the deposit in each case.

Investments are stated at fair value based on quoted market prices. Investments include amounts held by the New Hampshire Public Deposit Investment Pool, which is an external investment pool regulated by the New Hampshire Bank Commissioner and the Commissioner's Advisory Committee. Participation in the Pool is voluntary and the fair value of its investments is the same as the value of pool shares. The Town library also has an investment in a 24-month certificate of deposit held at Pentucket Bank, a mutual chartered bank of New Hampshire and Massachusetts.

New Hampshire law authorizes the Town to invest in obligations of the United States government; the public deposit investment pool established pursuant to RSA 383:22; savings bank deposits; prime bankers' acceptances; or certificates of deposit and repurchase agreements of banks incorporated under the laws of the State of New Hampshire or in banks recognized by the state treasurer.

Any person who directly or indirectly receives any such funds or monies for deposit or for investment in securities of any kind shall, prior to acceptance of such funds, make available at the time of such deposit or investment an option to have such funds secured by collateral having a value at least equal to the amount of such funds. Such collateral shall be segregated for the exclusive benefit of the Town. Only securities defined by the bank commissioner as provided by rules adopted pursuant to RSA 386:57 shall be eligible to be pledged as collateral.

#### I.C.2. Capital Assets and Depreciation

Generally, the Town's property, plant and equipment with useful lives of more than one year are stated at historical cost and reported in the government-wide financial statements. Donated assets are stated at fair value on the date donated. The Town generally capitalizes assets with cost of \$5,000 or more as purchase and construction outlays occur. The costs of normal maintenance and repairs that do not add to the asset value or materially extend useful lives are not capitalized. Capital assets are depreciated using the straight-line method. When capital assets are disposed of, the cost and applicable accumulated depreciation are removed from the respective accounts, and the resulting gain or loss is recorded in operations. Estimated useful lives, in years, for depreciable assets are as follow:

	Years
Land improvements	25
Buildings and building improvements	15-40
Machinery, vehicles and equipment	3-20
Infrastructure	15-50

#### I.C.3. Long-Term Debt

In the government-wide financial statements, outstanding debt is reported as liabilities. The balance of long-term debt is not reported in the governmental funds.

#### I.C.4. Compensated Absences

Full-time, permanent employees are granted vacation benefits in varying amounts to specified maximums based on the number of years in employment. Employees are only permitted to accrue an amount equal to ten days over their annual entitlement. Employees are entitled to their vacation leave upon termination.

Compensated absences are reported as accrued in the governmental activities' financial statements. Governmental funds report only matured compensated absences payable to currently terminated employees which are included in wages and benefits expenditures.

#### I.C.5. Equity

The government-wide statement of net position reports net position in the following components:

- Net investment in capital assets, which is computed as the total capital assets less accumulated depreciation, net of outstanding debt used to acquire those assets.
- Restricted for endowments, which consists of the balance of the permanent funds whose
  principal balance is required to be retained in perpetuity and whose income balance is to be
  used for Town purposes in accordance with trust specifications.
- Restricted for other purposes, which consists of the balance of the library funds.
- Unrestricted, which consists of the remaining balance of net position.

The governmental funds report the following components of fund balance:

- Nonspendable, which consists of endowments in the permanent funds, and prepaid items and tax deeded property.
- Restricted, which represents the expendable income from permanent funds and the library fund and drug forfeiture fund, whose use is limited by law.
- Committed, which consists of balances for which the intended use has been established by Town Meeting vote, or by the Board of Selectmen, and would require an equally formal action to remove those commitments.
- Unassigned, which represents the remaining fund balance in the General Fund in excess of the nonspendable, restricted and committed balances.

#### I.D. Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles, requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### II. Stewardship, Compliance and Accountability

#### **Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund. Unless encumbered, all appropriations lapse at year-end. The Town is allowed to use beginning fund balance to balance the budget. In 2014, \$183,000 of the fund balance from 2013 was used.

Encumbrance accounting is employed by the governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are reported as commitments of fund balances and do not constitute expenditures or liabilities because they will be added to the appropriations voted in the subsequent year.

Revenues are budgeted by source. Expenditures are budgeted by functions as follow: general government, public safety, highways and streets, sanitation, health, welfare, culture and recreation, conservation, debt service and capital outlay. Management can transfer appropriations among budget line items as necessary, but the total expenditures cannot legally exceed the total appropriations unless permission is received from the Commissioner of Revenue Administration.

The notes continue on the following page.

#### **General Fund GAAP to Budgetary Basis Reconciliation**

Revenues and other financing sources:	
Per Exhibit 7 (budgetary basis)	\$ 4,651,775
Adjustments:	
Basis difference:	
Tax revenue deferred in the prior year	507,741
Tax revenue deferred in the current year	(592,336)
Perspective difference:	
Revenue of Expendable Trust Funds	 13,263
Per Exhibit 5 (GAAP basis)	\$ 4,580,443
Expenditures and other financing uses:	
Per Exhibit 7 (budgetary basis)	\$ 4,685,929
Adjustments:	
Basis difference:	
Encumbrances, beginning	65,000
Encumbrances, ending	(65,287)
Perspective difference:	
Transfer to Ependable Trust Funds	(50,390)
Expenditures of Expendable Trust Funds	 49,951
Per Exhibit 5 (GAAP basis)	\$ 4,685,203
Unassigned fund balance:	
Per Exhibit 7 (budgetary basis)	\$ 1,458,595
Adjustment:	
Basis difference:	
Deferred tax revenue, GAAP basis	 (592,336)
Per Exhibit 3 (GAAP basis)	\$ 866,259

#### III. Detailed Notes on Funds and Government-Wide Statements

#### III.A. Assets

#### III.A.1. Receivables, Uncollectible Accounts and Deferred Revenue

Property Taxes Receivable and Property Tax Calendar

Property taxes are levied and collected by the Town on a semi-annual basis. Tax bills are due on or around July 1 and December 1, with interest of 12% per annum on all taxes not received by the due date. The first billing is an estimate only based on half of the previous year's billing. The final billing is levied based on an inventory taken in April of each year (the tax year runs from April 1 to March 31), and is assessed after the tax rate has been calculated and set by the New Hampshire Department of Revenue Administration. A lien is executed on any unpaid property taxes in the following year and this lien takes priority over any others. Interest of 18% per annum is charged upon redemption of liened

taxes. Properties not redeemed within two years of the date of the tax lien should be deeded to the Town. During the current year, the tax collector executed a lien for uncollected 2013 property taxes on May 28th.

The property taxes levied and collected by the Town include amounts for the State of New Hampshire, the Timberlane Regional School District, and Rockingham County. The Town is responsible for the collection of all these taxes. During the annual tax rate setting process, the Town sets an amount for potential abatements and tax deedings, known as overlay. Overlay is raised through taxation and is reported as a reduction in tax revenue.

The net assessed valuation as of April 1, 2014, upon which the 2014 property tax levy was based was:

For the New Hampshire education tax	\$ 837,186,893
For all other taxes	\$ 846,344,193

The tax rates and amounts assessed for the year ended December 31, 2014 were as follow:

	Per \$1,000 of	
	_Assessed Valuation_	
Municipal portion	\$3.04	\$ 2,567,442
School portion:		
State of New Hampshire	\$2.48	2,079,827
Local	\$12.50	10,578,793
County portion	\$1.08	 916,401
Total property taxes assessed		\$ 16,142,463

The following details the taxes receivable at year-end:

\$ 499,807
110,939
62,618
44,060
127,405
(125,000)
\$ 719,829

#### Deferred Revenue

Deferred revenue of \$610,633 at December 31, 2014 represents \$592,336 of 2014 property taxes that were not collected within 60 days of year-end, and therefore, are deferred in accordance with

generally accepted accounting principles, and \$18,297 in prepayments collected in advance of the 2015 property tax levy. In the governmental activities, only the prepayments are recorded as unearned revenue.

#### III.A.2. Capital Assets

#### Changes in Capital Assets

The following table provides a summary of changes in capital assets:

	Balance, beginning	Additions	Deletions	Balance, ending
Governmental activities:			<u> </u>	
At cost:				
Not being depreciated:				
Land	\$ 4,511,917	\$ -	\$ -	\$ 4,511,917
Being depreciated:				
Land improvements	192,947	-	-	192,947
Buildings and building improvements	5,995,018	-	-	5,995,018
Machinery, vehicles and equipment	1,920,483	73,824	(25,025)	1,969,282
Infrastructure	3,215,300	316,015		3,531,315
Total capital assets being depreciated	11,323,748	389,839	(25,025)	11,688,562
Total all capital assets	15,835,665	389,839	(25,025)	16,200,479
Less accumulated depreciation:				
Land improvements	(25,992)	(7,425)	-	(33,417)
Buildings and building improvements	(1,848,595)	(151,440)	-	(2,000,035)
Machinery, vehicles and equipment	(992,772)	(94,736)	22,923	(1,064,585)
Infrastructure	(997,969)	(189,862)		(1,187,831)
Total accumulated depreciation	(3,865,328)	(443,463)	22,923	(4,285,868)
Net book value, capital assets being depreciated	7,458,420	(53,624)	(2,102)	7,402,694
Net book value, all capital assets	\$ 11,970,337	\$ (53,624)	\$ (2,102)	\$ 11,914,611

#### **Depreciation Expense**

Depreciation expense was charged to functions of the Town as follows:

Governmental activities:	
General government	\$ 38,516
Public safety	124,932
Highways and streets	201,100
Culture and recreation	78,915_
Total depreciation expense	\$ 443,463

#### III.A.3. Restricted Net Position

The government-wide statement of net position includes restricted net position of \$151,650 for public trust funds reported as restricted to reflect purpose restrictions contained in trust indentures.

#### **III.B.** Liabilities

#### III.B.1 Intergovernmental Payable

The amount due to other governments at December 31, 2014 consists of \$6,151,620 due to the Timberlane Regional School District for the balance of the 2014-2015 school district assessment.

#### III.B.2 Long-Term Debt

General obligation bonds are approved by the voters and repaid with general revenues (property taxes). These bonds are backed by the full faith and credit of the Town. Long-term liabilities currently outstanding are as follow:

	Original Amount	Issue Date	Maturity Date	Interest Rate %	Outstanding at 12/31/2014	Current Portion
General obligation bond payable: Library project Unamortized bond premium Compensated absences payable:	\$ 1,714,500	2007	2027	4.0-5.0	\$ 1,105,000 12,675	\$ 85,000 975
Accrued vacation leave					12,421 \$ 1,130,096	\$ 85,975

#### Changes in Long-Term Liabilities

The following is a summary of changes in long-term liabilities for the year ended December 31, 2014:

	General Obligation Bond Payable	Unamortized Bond Premium	Compensated Absences Payable	Total
Balance, beginning	\$ 1,190,000	\$ 13,650	\$ 10,138	\$ 1,213,788
Additions	-	-	2,283	2,283
Reductions	(85,000)	(975)		(85,975)
Balance, ending	\$ 1,105,000	\$ 12,675	\$ 12,421	\$ 1,130,096

Debt Service Requirements to Maturity

The annual debt service requirements to maturity for the bond outstanding as of year-end are as follow:

Fiscal Year Ending				
December 31,	 Principal		nterest	 Total
2015	\$ 85,000	\$	53,550	\$ 138,550
2016	85,000		49,300	134,300
2017	85,000		45,050	130,050
2018	85,000		40,800	125,800
2019	85,000		36,550	121,550
2020-2024	425,000		121,125	546,125
2025-2027	255,000		24,225	 279,225
Totals	\$ 1,105,000	\$	370,600	\$ 1,475,600

#### III.C. Balances and Transfers – Payments Within the Reporting Entity

#### **III.C.1.** Receivables and Payables

Generally, outstanding balances between funds reported as "interfund receivables/payables" include outstanding charges by one fund to another for goods or services, subsidy commitments outstanding at year-end, or other miscellaneous amounts. Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is also reported as "interfund receivables/payables."

There is \$321 due to the Nonmajor Funds from the Nonmajor Funds, representing accrued interest on the Permanent Fund that will be paid to the Library Fund when the investment matures, and there is \$3,400 in grant proceeds deposited in to the General Fund that is due to the Conservation Commission Fund.

#### **III.C.2.** Transfers

Transfers within the reporting entity are substantially for the purposes of distributing taxes to the fund for which the appropriation was made, and distributing trust income and certain voted amounts to the applicable fund. The government-wide statement of activities eliminates transfers reported within the governmental activities columns.

The following schedule reports transfers within the reporting entity:

		Transfers In:	
	General	Nonmajor	_
	Fund	Funds	Total
Transfers out:			
General fund	\$ -	\$ 145,000	\$ 145,000
Nonmajor funds	9,713	380	10,093
	\$ 9,713	\$ 145,380	\$ 155,093

The amount transferred to the nonmajor Capital Reserves Fund of \$145,000 from the General Fund, and the amount transferred to the General Fund from the Capital Reserves Fund of \$9,713 represent voted appropriations. The \$380 transferred to the Kimball Library Fund from the Permanent Fund represents accrued interest earned in an endowment fund.

#### **III.D. Fund Equity**

The components of fund balance, as described in note I.C.5, are classified for the following purposes:

	General Fund	Nonmajor Funds	
Nonspendable:	<u> Fullu</u>	Fullus	
Endowments	\$ -	\$ 83,313	
Prepaid items	10,839	6,665	
Tax deeded property	885	-	
Total nonspendable	11,724	89,978	
Restricted:			
General government	16,720	68,248	
Public safety	, -	9,711	
Culture and recreation	-	46,235	
Total restricted	16,720	124,194	
Committed:			
Public safety	-	21,952	
Culture and recreation	-	11,244	
Conservation	-	278,614	
Capital outlay	65,287	676,939	
Total committed	65,287	988,749	
Unassigned	866,259		
Total fund balance	\$ 959,990	\$ 1,202,921	

#### III.E. Restatement of Beginning Equity

Beginning equity at January 1, 2014 was restated as follows:

	General	Nonmajor
	Fund	Funds
To move drug forfeiture cash to a separate fund	\$ (38,293)	\$ 38,293
To move grant proceeds to conservation commission fund	(3,400)	3,400
Net position/fund balance, as previously reported	1,106,443	1,085,212
Net position/fund balance, as restated	\$ 1,064,750	\$ 1,126,905

#### **IV.** Other Information

#### IV.A. Risk Management

The Town's risk management activities are reported with governmental activities and recorded in the general fund. During the fiscal year, the Town was a member of the Property-Liability Trust, Inc., which is considered a public entity risk pool, currently operating as a common risk management and insurance program for member governmental entities.

**Property-Liability Trust, Inc. (the Trust)** – This Trust is organized to provide certain property and liability protection to member towns, cities, and other qualified political subdivisions of New Hampshire. As a member of the Trust, the Town shares in contributing to the cost of, and receiving benefits from, a self-insured pooled risk management program. The membership and coverage run from July 1 to June 30.

Contributions paid in 2014 for fiscal year 2015, ending June 30, 2015, to be recorded as an insurance expenditure/expense totaled \$58,407. There were no unpaid contributions for the year ending June 30, 2015 and due in 2014. The Town paid \$50,309 for workers' compensation for the year ended December 31, 2014. The Town also paid \$6,437 for unemployment compensation for the year. The trust agreement permits the Trust to make additional assessments to members should there be a deficiency in trust assets to meet its liabilities. At this time, the Trust foresees no likelihood of any additional assessments for past years.

#### **IV.B. Retirement Pensions**

The New Hampshire Retirement System (NHRS) is a multiple-employer, cost-sharing, contributory public employee defined benefit plan qualified under section 401(a) of the Internal Revenue Code, and funded through a trust which is exempt from tax under Internal Revenue Code section 501(a). The NHRS provides service, disability, death and vested retirement benefits for the members and their beneficiaries. The New Hampshire Legislature establishes the provisions for benefits and

contributions. The NHRS issues a separate financial report that is available by contacting the NHRS at 54 Regional Drive, Concord, NH 03301.

Both the members and the Town make contributions to the NHRS. Member rates of contribution are set by the Legislature. Employer rates are determined by the NHRS trustees based on an actuarial valuation. The rates of contribution for police officers and other employees were 11.55% and 7% of gross salaries, respectively. The rates of contribution for pension and the medical subsidy from the Town were 25.30% for police and 10.77% for other employees. Employer contributions from the Town during the years 2012, 2013 and 2014 were \$82,538, \$105,412 and \$116,660 respectively. The amounts are paid on a monthly basis as due.

#### **IV.C.** Contingent Liabilities

The Town has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could result in a request for reimbursement from the grantor agency for costs disallowed under terms of the grant. Based on prior experience, the Town believes such disallowances, if any, will be immaterial.

COMBINING NONMAJOR AND INDIVIDUAL GENERAL FUND SCHEDULES	

## Nonmajor Governmental Funds

#### EXHIBIT 10 TOWN OF ATKINSON, NEW HAMPSHIRE

## Combining Balance Sheet

December	31,	2014
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			pecial Revenue Fu	Capital				
	Kimball Library	Police Special Duty	Conservation Commission	Recreation Revolving	Drug Forfeiture	Project Fund Capital Reserves	Permanent Fund	Total
ASSETS								
Cash and cash equivalents	\$ 45,914	\$ 5,717	\$ 49,449	\$ 11,244	\$ 9,711	\$ -	\$ -	\$ 122,035
Investments	-	-	225,765	-	-	676,939	151,882	1,054,586
Accounts receivable	-	18,503	-	-	-	-	-	18,503
Interfund receivable	321	-	3,400	-	-	-	-	3,721
Prepaid items				6,665	_			6,665
Total assets	\$ 46,235	\$ 24,220	\$ 278,614	\$ 17,909	\$ 9,711	\$ 676,939	\$ 151,882	\$ 1,205,510
LIABILITIES AND FUND BALANCES Liabilities: Accrued salaries and benefits Interfund payable Total liabilities	\$ - -	\$ 2,268 - - 2,268	\$ -	\$ - -	\$ - -	\$ - -	\$ - 321 321	\$ 2,268 321 2,589
Total liabilities		2,200					521	2,569
Fund balances:								
Nonspendable	-	-	-	6,665	-	-	83,313	89,978
Restricted	46,235	-	-	-	9,711	-	68,248	124,194
Committed		21,952	278,614	11,244	_	676,939		988,749
Total fund balances	46,235	21,952	278,614	17,909	9,711	676,939	151,561	1,202,921
Total liabilities and fund balances	\$ 46,235	\$ 24,220	\$ 278,614	\$ 17,909	\$ 9,711	\$ 676,939	\$ 151,882	\$ 1,205,510

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#### EXHIBIT 11 TOWN OF ATKINSON, NEW HAMPSHIRE

#### Nonmajor Governmental Funds

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balances For the Year Ended December 31, 2014

	Special Revenue Funds					Capital		
	Kimball	Police Special	Conservation Commission	Recreation	Drug	Project Fund Capital Reserves	Permanent Fund	Total
REVENUES	Library	Duty	Commission	Revolving	Forfeiture	Reserves	Fullu	TOTAL
Intergovernmental	\$ -	ς -	\$ -	\$ -	\$ 23,959	\$ -	\$ -	\$ 23,959
Charges for services	- -	79,846	-	13,207	Ţ <b>2</b> 3,333	-	- -	93,053
Miscellaneous	61,911		83	-	_	116	396	62,506
Total revenues	61,911	79,846	83	13,207	23,959	116	396	179,518
EXPENDITURES								
Current:								
General government	-	-	-	-	-	-	4,338	4,338
Public safety	-	108,326	-	-	52,541	-	-	160,867
Culture and recreation	14,316	-	-	11,551	-	-	-	25,867
Capital outlay	47,717							47,717
Total expenditures	62,033	108,326		11,551	52,541		4,338	238,789
Excess (deficiency) of revenues								
over (under) expenditures	(122)	(28,480)	83	1,656	(28,582)	116	(3,942)	(59,271)
Other financing sources (uses):								
Transfers in	380	-	-	-	-	145,000	-	145,380
Transfers out						(9,713)	(380)	(10,093)
Total other financing sources and uses	380					135,287	(380)	135,287
Net change in fund balances	258	(28,480)	83	1,656	(28,582)	135,403	(4,322)	76,016
Fund balances, beginning, as restated, see Note III.E.	45,977	50,432	278,531	16,253	38,293	541,536	155,883	1,126,905
Fund balances, ending	\$ 46,235	\$ 21,952	\$ 278,614	\$ 17,909	\$ 9,711	\$ 676,939	\$ 151,561	\$ 1,202,921

#### EXHIBIT 12 TOWN OF ATKINSON, NEW HAMPSHIRE General Fund

## Schedule of Estimated and Actual Revenues (Non-GAAP Budgetary Basis) For the Year Ended December 31, 2014

	Estimated	Actual	Variance Positive (Negative)
Taxes:			χ - Β γ
Property	\$ 2,368,536	\$ 2,342,193	\$ (26,343)
Timber	762	762	-
Interest and penalties on delinquent taxes	52,526	46,115	(6,411)
Total taxes	2,421,824	2,389,070	(32,754)
Licenses, permits and fees:			
Business licenses and permits	15	39	24
Motor vehicle permits	1,372,315	1,416,136	43,821
Building permits	48,968	48,552	(416)
Other	222,958	66,026	(156,932)
Total licenses, permits and fees	1,644,256	1,530,753	(113,503)
rotal licenses, permits and rees	1,044,230	1,550,755	(113,303)
Intergovernmental: State sources:			
Meals and rooms distributions	324,555	324,555	_
Highway block grant	135,916	136,404	488
Miscellaneous	18,188	18,118	(70)
Federal sources:	10,100	10,110	(70)
Public safety		8,415	8,415
•	478,659	487,492	
Total intergovernmental	476,039	467,492	8,833
Charges for services:			
Income from departments	59,330	57,931	(1,399)
Miscellaneous:			
Sale of property	13,382	11,952	(1,430)
Interest on investments	3,066	2,839	(227)
Insurance dividends and reimbursements	-	16,741	16,741
Other	8,415	145,284	136,869
Total miscellaneous	24,863	176,816	151,953
Other financing sources: Transfers in:			
Nonmajor funds	20,400	9,713	(10,687)
Normajor ranas	20,400	5,713	(10,007)
Total revenues and other financing sources	4,649,332	\$ 4,651,775	\$ 2,443
Use of fund balance to reduce taxes	183,000		
Total revenues, other financing sources and use of fund balance	\$ 4,832,332		
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#### EXHIBIT 13 TOWN OF ATKINSON, NEW HAMPSHIRE General Fund

## Schedule of Appropriations, Expenditures and Encumbrances (Non-GAAP Budgetary Basis) For the Year Ended December 31, 2014

Current:	Encumb from Prio Year	n r	Арр	ropriations	Expe	enditures	Encum to Subse Ye	o quent	Pos	ance itive ative)
General government:										
Executive	\$	-	\$	153,294	\$	144,697	\$	-	\$	8,597
Election and registration		-		155,141		149,302		-		5,839
Financial administration		-		354,742		357,095		-		(2,353)
Legal		-		36,500		61,436		-	(2	24,936)
Personnel administration		-		49,134		57,399		-		(8,265)
Planning and zoning		-		21,256		14,859		-		6,397
General government buildings		-		92,552		111,845		-	(2	19,293)
Cemeteries		-		44,905		46,664		-		(1,759)
Insurance, not otherwise allocated		-		56,700		58,407		-		(1,707)
Advertising and regional associations		-		6,470		6,469		-		1
Other		-		67,683		9,000		-	Ţ	58,683
Total general government		_		1,038,377	1	1,017,173		-		21,204
Public safety:										
Police				938,792		824,437			1.	14,355
Ambulance		-		950,792		-		-		-
Fire		-				86,359		-	(6	36,358)
		-		299,365		294,540		-		4,825
Building inspection		-		54,621		48,672		-		5,949
Emergency management		-		650		75		-	,	575
Other				70,454		40,454				30,000
Total public safety				1,363,883	1	1,294,537				59,346
Highways and streets:										
Administration		-		117,955		99,382		-		18,573
Highways and streets		-		348,865		378,699		-	(2	29,834)
Street lighting				41,500		38,737				2,763
Total highways and streets				508,320		516,818				(8,498)
Sanitation:										
Administration		_		35,324		25,887		_		9,437
Solid waste disposal		_		440,701		417,712		_	2	22,989
Total sanitation		_		476,025		443,599		-		32,426
Health:										
Pest control				19,355		19,436				(81)
Health agencies and hospitals		-		19,355 39,099		39,099		-		(01)
Total health	-	<del>-</del>		58,454		58,535	-	<del>-</del>	-	(81)
. Ottal ficultii				30,737		50,555		_		(01)
Welfare				22,470		11,354				11,116
									(cont	inued)

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## EXHIBIT 13 (continued) TOWN OF ATKINSON, NEW HAMPSHIRE General Fund

## Schedule of Appropriations, Expenditures and Encumbrances (Non-GAAP Budgetary Basis) For the Year Ended December 31, 2014

	Encumbered from			Encumbered to	Variance
	Prior			Subsequent	Positive
	Year	Appropriations	Expenditures	Year	(Negative)
Culture and recreation:	I Cai	Appropriations	Lxperiuitures	<u> </u>	(ivegative)
Parks and recreation	_	123,787	163,667	_	(39,880)
Public library	_	410,683	411,885		(1,202)
Patriotic purposes	_	2,930	2,585	_	345
Other	_	101,952	49,120	_	52,832
Total culture and recreation		639,352	627,257		12,095
Total culture and recreation		039,332	027,237		12,093
Conservation		9,227	2,801		6,426
Debt service:					
Principal	-	85,000	85,000	-	-
Interest	-	57,162	57,163	-	(1)
Total debt service	_	142,162	142,163		(1)
Capital outlay:					
Machinery, vehicles and equipment	65,000	60,000	60,000	65,287	(287)
Improvements other than buildings	-	318,672	316,015	-	2,657
Total capital outlay	65,000	378,672	376,015	65,287	2,370
Other financing uses: Transfers out:					
Nonmajor funds		195,390	195,390		
Total encumbrances, appropriations,					
expenditures and other financing uses	\$ 65,000	\$ 4,832,332	\$ 4,685,642	\$ 65,287	\$ 146,403

#### TOWN OF ATKINSON, NEW HAMPSHIRE

#### **General Fund**

## Schedule of Changes in Unassigned Fund Balance (Non-GAAP Budgetary Basis) For the Year Ended December 31, 2014

Unassigned fund balance, beginning		\$ 1,503,588
Changes: Unassigned fund balance used to reduce tax rate		(183,000)
Budget summary: Revenue surplus (Exhibit 12) Unexpended balance of appropriations (Exhibit 13) Budget surplus	\$ 2,443 146,403	148,846
Increase in nonspendable fund balance		(10,839)
Unassigned fund balance, ending		\$ 1,458,595

# R&G

### Roberts & Greene, PLLC

#### INDEPENDENT AUDITOR'S COMMUNICATION TO MANAGEMENT

To the Members of the Board of Selectmen Town of Atkinson Atkinson, New Hampshire

In planning and performing our audit of the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Town of Atkinson as of and for the year ended December 31, 2014, in accordance with auditing standards generally accepted in the United States of America, we considered the Town's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses. Given these limitations during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

We do want to discuss the following matter:

#### Atkinson Basketball Club

The Town acts as custodian of funds for the Atkinson Basketball Club. Whenever the Town holds funds for outside purposes not related to the operations of the Town, it increases risks of misappropriation, as well as increasing the resources needed to maintain proper controls over those funds. We recommend that the Town consider remitting those funds to the Club's treasurer, and refrain from handling cash for outside entities in the future.

This communication is intended solely for the information and use of management, the board of selectmen, and others within the Town of Atkinson, and is not intended to be, and should not be, used by anyone other than these specified parties.

August 10, 2015

Roberts & Arene, PLIC